



**City of El Cajon**

**Community Development Department  
Housing**

**FY 2019-2020  
Community Development Block Grant  
(CDBG) Program**

# **CDBG PROGRAM GUIDELINES**

(For Public Services and Public Facilities Applications and  
Proposals)

Community Development - Housing  
200 Civic Center Way, Third Floor  
El Cajon, California 92020

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## **CITY OF EL CAJON CDBG PROGRAM INFORMATION AND GUIDELINES**

These Guidelines contain the requirements and procedures for submittal and processing of Applications for CDBG Funding, as well as the policies and processes for development and implementation of the City's One Year Action Plan. See **Attachment A** for FY 2019-2020 Action Plan development and implementation timeline.

### **COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM OVERVIEW:**

Welcome to the City of El Cajon's Community Development Block Grant (CDBG) Program. The CDBG program is administered by the Community Development Department - Housing.

The U.S. Department of Housing and Urban Development (HUD), provides annual grants on a formula basis to entitlement cities and counties, including the City of El Cajon. The statutory primary objectives of the CDBG program are to develop viable urban communities by providing decent housing, a suitable living environment, and by expanding economic opportunities, principally for low and moderate-income persons.

These Guidelines are for projects seeking funding during the fiscal year that begins on **July 1, 2019**. The specific amount of funding to be received from HUD for FY 2019-2020 has not yet been decided by Congress. However, the current state of the national economy will most likely have an impact on the final funding levels.

In FY 2019-2020, the City anticipates receiving approximately \$1,275,000 in CDBG funds. Of that amount, a maximum of 15% of the total allocation (approximately \$190,000) may be made available for public services programs and projects. Another 20% of the CDBG allocation is reserved for administration and mandatory fair housing requirements, and the remainder (after reduction for required debt service payments, if any, and continuing housing programs), will be available for public facilities and infrastructure projects.

For FY 2019-2020, two types of activities will be funded through this application process: 1) Public Facilities/Capital Improvement/Other projects; and 2) Public Services projects and programs.

### **APPLICANT ELIGIBILITY:**

The following organizations are eligible to apply for this funding:

- ◆ **Non-profit organizations, City departments, neighborhood organizations, schools, and faith-based organizations may apply for this funding.** Non-profit organizations must be granted non-profit status under the Internal Revenue Code (Section 501(c)(3), (c)(4) or (c)(5)), and must be incorporated for at least one (1) year by the Application submittal date.

Faith-based organizations cannot use CDBG funds to support worship, religious instruction or proselytization. Religious activities must be offered separately from the CDBG supported activity. Faith-based organizations that participate in the CDBG program will retain independence from federal, state, and local governments and may carry out its mission provided CDBG funds are not used to support religious activities. Faith-based organizations that participate in the CDBG program shall not discriminate against a program beneficiary on the basis of religion or religious belief.

**Note: The City of El Cajon does not directly fund individuals through this program.**

## **PROJECT ELIGIBILITY:**

In order to qualify for CDBG funding, federal regulations require that all programs and projects must: A) meet one of three National Objectives; B) address one or more of the local Consolidated Plan Goals and Priorities; C) be an eligible activity as set forth in 24 CFR §570.201; and D) not be ineligible as set forth in 24 CFR §570.207, among other requirements. **Projects that fail to meet these applicable tests will NOT BE considered for CDBG funding.**

**A. National Objectives.** CDBG projects must meet one of the National Objectives:

- 1) **Benefit a majority of low and moderate-income (LMI) residents.** "Low and moderate-income" is defined as those persons and households who earn at or below 80% of the Area Median Income (AMI) adjusted for family size for the San Diego Metropolitan Service Area (MSA) as defined in Section 102 of the Housing and Community Development Act of 1974, as amended. Income limits are adjusted annually by HUD. See **Attachment B** of these Guidelines for current AMI limits. Documentation of benefit to LMI persons is required for all CDBG-funded projects; or
- 2) Meet a community need having a particular urgency because existing conditions pose a serious and immediate threat to the health and/or welfare of the community and no other financial resources are available to meet the need; or
- 3) Aid in the prevention or elimination of conditions of slum and blight.

***Note: In El Cajon, all CDBG-funded activities must address the National Objective to benefit LMI residents of El Cajon.***

**B. Consolidated Plan Goals and Priorities.** In addition, the City has adopted local Goals and Priorities for allocation of CDBG funding. The Goals and Priorities, summarized below, are more fully described in the FY 2014-2018 Five-Year Consolidated Plan which is available for review at the Community Development - Housing public counter, located at 200 Civic Center Way, Third Floor, El Cajon, CA 92020. Further, the FY 2014-2018 Consolidated Plan is also available for review on the City's website at <http://www.cityofelcajon.us/your-government/departments/community-development/housing-division/funding-sources>. CDBG projects must address one or more of the local Goals/Priorities to qualify for funding:

**Goal 1: Provide Decent and Affordable Housing**

Priority Need: Conserve and Improve Existing Affordable Housing

Priority Need: Provide Homeownership Assistance

Priority Need: Assist in the Development of Affordable Housing

**Goal 2: Promote Equal Housing Opportunity**

Priority Need: Promote Equal Housing Opportunity

**Goal 3: Support a Continuum of Care System for the Homeless**

Priority Need: Support Continuum of Care for the Homeless

**Goal 4: Provide for Community Facilities and Infrastructure**

Priority Need: Provide for Community Facilities & Infrastructure

**Goal 5: Provide Community and Supportive Services**

Priority Need: Provided Needed Community and Supportive Services

**C. Eligible Activities.** Further, CDBG projects and activities must be eligible as set forth in 24 CFR §570.201:

**Public Service Activities:** Eligible programs under the Public Services category include services concerned with employment, crime prevention, child care, health, drug abuse, education, fair housing counseling, energy conservation and others.

Examples of services and programs potentially eligible under this category include:

- Crime awareness and prevention programs serving low-income residents
- Programs providing services to homeless and non-homeless special needs persons, such as disabled persons, the elderly and other persons with special needs
- Neighborhood revitalization services - Programs that support neighborhood revitalization efforts in targeted areas

**Public Facilities/Capital Improvement Activities:** Eligible projects under this category include public facilities, community facilities, and public improvement projects, including but not limited to all facilities that are publicly-owned or privately-owned (by an organization or school) and open to the general public, and provide a benefit to low income residents or low income areas that are primarily residential.

Examples of projects potentially eligible under this category include:

- Acquisition, construction, reconstruction, rehabilitation or installation of public facilities and improvements, including Americans with Disabilities Act (ADA) improvements
- Infrastructure improvements (construction or installation) including but not limited to streets, curbs, and water and sewer lines
- Neighborhood facilities including libraries, recreational facilities, community centers, parks, playgrounds
- Facilities for persons with special needs such as seniors centers, facilities for the homeless, or group homes for the disabled

**D. Ineligible Activities.** CDBG projects must not be ineligible as set forth in 24 CFR §570.207.

Examples of activities that will render a project ineligible include:

- Programs or services that primarily serve non-EI Cajon residents
- Projects or programs that do not serve primarily LMI persons
- New housing construction
- Political activities
- Income payments, stipends, marketing and fundraising
- Purchase of equipment, furnishings or personal property
- Services that promote religious activities
- Payment of debt or pre-award expenses
- Entertainment, furnishings and personal property

## **DOCUMENTATION OF BENEFIT TO LOW AND MODERATE-INCOME BENEFICIARIES:**

As noted above, all programs and projects funded with CDBG funds must benefit primarily LMI individuals and families (the primary national objective). Documentation of benefit to LMI persons is required for all CDBG-funded projects.

In order to determine whether and how a project benefits LMI persons, the applicant must clearly define who will be served by the project or service (the “target population”).

Once the target population is determined, the proposed project will be categorized as either Area Benefit or Limited Clientele. Community Development staff will make the final determination of which category a project or program will fall into and the level of documentation required.

- A. **Area Benefit.** If the program or project serves all residents of a particular area that contains primarily LMI persons, the project may qualify as an Area Benefit activity. For these activities:
1. The boundaries of the service area must be clearly defined. Applicants **must** attach a map (use the map in **Attachment C** or a Thomas Bros. map page) marking the project location and with lines or circles drawn on the map outlining the boundaries of the geographic Area served; and
  2. At least 51% of the residents in the service area must be LMI.
- B. **Limited Clientele.** If the project serves a particular clientele that is primarily LMI (but otherwise serves the entire city), the project may qualify as a Limited Clientele activity. For these activities:
1. Intake and/or qualification procedures must be in place (or be developed) that capture required demographic information from each participant, including race, ethnicity, household size and the income levels of all persons being served; AND
  2. At least 51% of the persons served by the proposed program must be LMI (see **Attachment B – Area Median Income Limits**); OR
  3. Presumed benefit: If the program exclusively serves clientele that are “presumed” to be LMI, information about income does not need to be collected; however, information about race, ethnicity, etc. must still be collected. “Presumed benefit” populations include abused children, battered spouses, elderly persons (age 62 and older), severely disabled adults, homeless persons, illiterate adults, persons living with AIDS, and migrant farm workers.

Please call Community Development staff at (619) 441-1786, for assistance by telephone or to make an appointment in the office, for help in determining whether your project meets a National Objective, the category of benefit, and the documentation necessary to document the benefits to LMI persons.

## **HUD’S DEFINITION OF DISABLED PERSON:**

A person who is determined to:

1. Have a physical, mental, or emotional impairment that:
  - a. Is expected to be of long-continued and indefinite duration;
  - b. Substantially impedes his or her ability to live independently; and
  - c. Is of such a nature that the ability could be improved by more suitable housing conditions; or

2. Have a developmental disability, as defined in section 102(7) of the Developmental Disabilities Assistance and Bill of Rights Act (42 U.S.C. 6001-6007); or
3. Be the surviving member or members of any family that had been living in an assisted unit with the deceased member of the family who had a disability at the time of his or her death.

### **HUD'S DEFINITION OF ELDERLY PERSON / HOUSEHOLD:**

A household where either the head of the household, or spouse/co-head, is age 62 or older.

### **ENVIRONMENTAL REVIEW REQUIREMENTS:**

An Environmental Review is required for each project or program that receives CDBG funding. **Premature commitment or expenditure of any funds prior to completion of the environmental review will jeopardize the eligibility of the project.** This includes use of an agency's matching funds from other sources. Environmental reviews are required to comply with National Environmental Policy Act (NEPA) and HUD's enforcement measures. The review includes analysis of 13 federal laws designed to protect certain environmental areas. If the Application is funded, City staff will initiate the review and the agency will be kept informed about the estimated length of time to clear the project.

The environmental review process for Public Service programs usually (but not always) requires a lower level of review, normally can be completed at no cost, and can usually be cleared quickly so as not to delay the program start up. However, especially for Public Facilities projects, if an Environmental Assessment or higher level of review is required, the project applicant may be required to engage a qualified professional from an outside environmental consulting organization whose qualifications must be approved by the City prior to engagement, at its own cost. Depending upon the project location and environmental conditions, projects involving construction, rehabilitation and demolition can take up to 120 days to obtain an environmental clearance.

### **ADA ACCESSIBILITY FOR PERSONS WITH DISABILITIES:**

The Americans with Disabilities Act (ADA), State Title 24, and the Fair Housing Act prohibit discrimination based on disability. Please be advised that your project will be reviewed for compliance with federal and state laws as they relate to accessibility. Accessibility includes such things as: entrance ramps, parking with universal logo signage, grab bars around commodes and showers, required height for toilet seats, space for wheelchair maneuverability, accessible water fountains and counters, and other improvements needed to assure full access for the disabled, including the blind and deaf. Additional information can be found at [www.ada.gov](http://www.ada.gov).

### **CHILDCARE LICENSING:**

This information is provided to provide a general overview of types of childcare programs requiring licensing and those that do not require a license. For additional information, contact the California Department of Social Services, Community Care Licensing Division at (916) 651-6040 or <https://www.cdss.ca.gov/inforesources/Child-Care-Licensing>.

Programs that require licensing:

- Preschool programs that provide services where the parent is not on-site and fees are charged.
- Public or Charter Schools or programs that provide childcare services during regular school hours and the parent is on-site, i.e. GED Classes.
- Any facility that provides only recreational or singular instruction in one subject, i.e., Self Defense, Dancing, Art, Sports, Music, etc.



- Any facility that provides recreational/instructional activities for school aged children who have the freedom to come and go from the center.
- Agencies that offer services to children do not require licensing, i.e., case/crisis management.

### **FINGERPRINTING:**

CDBG-funded staff working with children, persons with disabilities, and the elderly must be fingerprinted. This is an eligible CDBG cost and should be reflected in the budget. Contact Global Livescan at Postal Center Plus (619) 593-9993, 772 Jamacha Road El Cajon, CA 92019.

### **CONFLICT OF INTEREST:**

Conflicts of interest (or appearance thereof) can plague activities supported with federal funds. The general rule is that no employee, board member, officer, agent, consultant, elected official, or appointed official of the recipients or subrecipients that are receiving funds under a CDBG-assisted program who have responsibilities with respect to the CDBG activities or are in a position to participate in decision making processes or have access to inside information with regard to the activities can obtain a financial interest or benefit from a CDBG assisted activity during their tenure or for one year thereafter (Federal Regulation 24 CFR 570.611). Agencies should maintain a written code of standards of conduct governing the purchase of materials, product, supplies, and services and awarding and administering sub-recipient contracts. Personnel involved in the procurement process must be trained to recognize situations that create conflicts of interest, or the appearance of a conflict of interest.

The agency personnel should:

- Be familiar with the agency's code of ethics and potential conflict of interest issues.
- Not take gifts or gratuities from persons or organizations associated with the procurement process.

### **DAVIS-BACON LABOR STANDARDS:**

Construction work that is financed in whole or in part with CDBG funds is most likely subject to the Federal labor standards requirements, including the Davis-Bacon and Related Acts, for payment of prevailing wages. Additional information is available in the publication *Contractor's Guide to Davis-Bacon: Prevailing Wage Requirements for Federally-Assisted Construction Projects*. A copy of this publication may be obtained from the HUD Davis Bacon and Labor Standards website located at [https://www.hud.gov/program\\_offices/davis\\_bacon\\_and\\_labor\\_standards/OLRLibrary](https://www.hud.gov/program_offices/davis_bacon_and_labor_standards/OLRLibrary), which contains additional labor compliance resources that may be of assistance. Triggering of Davis-Bacon and Related Acts may increase the project costs.

**If construction work is proposed, contact CDBG Program staff at (619) 441-1786 for assistance in determining whether your project is subject to Davis-Bacon requirements.**

### **LEAD-BASED PAINT REGULATIONS:**

HUD has issued final regulations on notification, evaluation, and reduction of lead-based paint hazards in some facilities receiving federal assistance. Rehabilitation of facilities where children are served may be affected by this new regulation resulting in testing the painted surfaces that will be disturbed to determine the presence of lead-based paint. If paint surfaces are not lead-free, safe work practices will be required along with possible methods of removal.



### **ASBESTOS TESTING:**

An asbestos survey (AHERA) will be required on all renovation projects to determine the presence of asbestos. The agency should include the cost of the survey and provide for contingency funds for remediation if asbestos is present. The survey will visually review all suspect asbestos containing materials (ACMs) associated with the building's interior and will collect samples for laboratory analysis prior to the Public Facilities renovation project. The survey will identify whether asbestos containing materials were found and what classification.

### **SECTION 3 REQUIREMENTS:**

All housing construction, demolition, rehabilitation and other public construction projects funded with CDBG funds must comply with Section 3 requirements *to the greatest extent feasible*. The City is committed to improving economic conditions in our community. The City will actively implement Section 3 regulations to direct work paid for by federal funds to Section 3 Residents and to Section 3 Business Concerns. Under the federal regulations, and in accordance with the City's Section 3 Implementation Plan, the City and its Contractors will satisfy the "*greatest extent feasible*" requirements by meeting the following numerical goals:

- 1) **30% of all New Hires shall be Section 3 Residents.** A **New Hire** is defined as a new, full-time employee hired on a permanent, temporary or seasonal basis for a position that is generated from the expenditure of HUD funds covered by the Section 3 regulations. New Hire refers to a person who is not on the Contractor's payroll at the time of award of a Section 3 Covered Contract or at the time of receipt of Section 3 Covered Assistance.
- 2) **30% of the total dollar amount of all covered construction contracts and subcontracts shall be awarded to Section 3 Business Concerns;** and
- 3) **3% of the total dollar amount of all covered non-construction contracts shall be awarded to Section 3 Business Concerns.** This includes professional service agreements provided that the work to be performed by the professional is for work generated by the expenditure of the Section 3 Covered Assistance or for work arising in connection with a Section 3 Covered Project.

### **VOLUNTEERS:**

The use of volunteers on a Public Facilities project, who are not otherwise employed by the agency or contractor, requires City approval. Depending on the work the volunteers will perform, state-licensing requirements will apply. For example, volunteers performing trade work (electrical, plumbing) must be licensed. To determine in-kind volunteer contributions requested in the budget, use the estimated amount of what a paid worker would earn doing the same type of work.

### **MATCHING OR LEVERAGED FUNDS (COST SHARING):**

Matching or leveraged funds are those other agency resources (non-CDBG) immediately accessible and firmly committed that are to be applied to the program or project. Leveraged funds can include a combination of cash, grants, loans, or in-kind resources available to finance the program costs. Program costs can be shared among all leveraged funding sources. In-kind contributions must have a specific dollar value established in accordance with generally accepted accounting principles. The basis of determining the value for personal services and donated materials and supplies must be identified and documented in the Application. Volunteer services may be counted if the service is an integral and necessary part of an approved CDBG-funded program. Rates for hours should be consistent with those paid for similar work in the labor market in which the applicant competes for the services involved. The value assigned to donated materials and supplies should be reasonable and should not exceed market value at the time of donation.

## CDBG APPLICATION REVIEW PROCESS

The City of El Cajon's CDBG funds will be allocated annually through an Application process to the maximum extent practicable within the City of El Cajon. To encourage public participation in the development of the CDBG program, the City has adopted a Citizen Participation Plan which outlines the procedures to be followed by public officials and private citizens to establish projects to be funded for a given program year that address identified needs in the Five Year Consolidated Plan. The complete Citizen Participation Plan is available for review in the City of El Cajon's Community Development Department, 200 Civic Center Way, Third Floor, El Cajon, CA 92020 and on-line at <https://www.cityofelcajon.us/your-government/departments/community-development/housing-division/funding-sources>.

A summary of the Application Review Process is provided below for applicants and/or private citizens who wish to participate in the City's CDBG program:

- Upon receipt of an Application received prior to the deadline, Community Development staff will log the Application and mark it with the date and time received.
- Staff will initially review all Applications for completeness, conformance with technical criteria as listed in these Guidelines and the Application itself, and if appropriate, will transmit a copy of the Application submittal to appropriate City departments for additional review. Criteria for review will include, but not be limited to:
  - Eligibility of the activity under CDBG regulations;
  - Compliance with a CDBG national objective;
  - Consistency with the priorities and specific Goals established in the Five-Year Consolidated Plan;
  - Prior experience with CDBG and/or other grant programs;
  - Prior experience in the community;
  - Agency administrative and financial capacity to carry out the proposed activity;
  - Feasibility and appropriateness of the project budget; and
  - Appropriateness of the design of the proposed project or program delivery approach.

Staff may request additional information from applicants for further clarification as required. This review summarizes the project and notes any concerns with the proposal.

- Agencies will be notified by mail of their project's eligibility/ineligibility. Applications which are determined to be ineligible will be allowed a 7-day period for submittal of additional information in support of reversing the determination.
- An internal review committee may be utilized. If utilized, review committee members will be provided with the Applications, the technical review summaries, and any agency response, if additional information was requested.
- Staff (and the review committee, if any) will review each eligible Application, and will forward recommendations to City Council at the first Public hearing (typically held in February). Staff will make copies of all eligible Applications available for City Council and public review 72 hours prior to the Public hearing(s).

- Applicants and citizens are invited to provide comments on projects submitted, respond to any questions by the City Council, and to provide comments and input relative to the development of the One Year Action Plan. The City Council will tentatively select projects to be funded at the first Public hearing.
- Following City Council's tentative allocations at the first Public Hearing, a Notice of Public Review and Comment Period will be published that includes the full listing of tentatively-approved projects and their proposed allocation amounts that may be included as a part of the One Year Action Plan. The public is invited to provide written comments on the proposed projects/allocations and any other input relative to the development of the One Year Action Plan during that period (a minimum of 30 days).
- The City Council will review and adopt final allocations to projects and programs at a second Public Hearing (typically held in April). These final allocations will be included in the One Year Action Plan that will be submitted to HUD on or about May 15, 2019.
- Once the One Year Action Plan is approved by HUD and all other stated conditions are met (including completion of the required Environmental Review), project activities may begin (but no earlier than July 1, 2019).

#### **TECHNICAL ASSISTANCE AVAILABLE:**

The CDBG program staff are available to provide technical assistance in determining project/program eligibility and to ensure proposed projects are in compliance with the CDBG National Objectives and other regulations established by HUD. Staff cannot provide assistance in developing a program or writing the Application.

Technical assistance is available from 7:30 a.m. to 5:30 p.m. Monday through Thursday, and from 8:00 a.m. to 5:00 p.m. on alternating Fridays, through Thursday December 20, 2018. **Please note that technical assistance will not be available after 5:00 pm on December 20, 2018.** Please call Housing staff at (619) 441-1786 for assistance by telephone or to make an appointment in the office on or before this date.

#### **SUMMARY OF ADDITIONAL CDBG PROGRAM REQUIREMENTS:**

- Congress created the CDBG program and numerous federal regulations apply. Agencies that are funded (subrecipients) will be required to execute a contract with the City listing their responsibilities for meeting all federal requirements along with the City.
- Affirmative action, nondiscrimination in services and employment practices and ADA requirements apply; certification of a Drug Free Work Place is required.
- Subrecipients and contractors must not be de-barred.
- Funded agencies cannot be indebted to the IRS or to the City of El Cajon nor have judgments or liens.
- The City's **Section 3** and **MBE/WBE** goals must be met to the greatest extent feasible.
- Subrecipients and contractors must have a verifiable **DUNS number**.
- City and HUD shall have access to the project records and payroll records as set forth in the funding agreement.
- Subrecipients are responsible for Worker's Compensation benefits, or claims by employees and must indemnify and hold the City harmless against any and all claims.

- CDBG funds are reimbursed monthly and based upon required source documentation, i.e. timecards, cancelled checks, receipts, bank statements, etc.
- **Quarterly and Annual performance reports are required** (see **Attachment D** – Reporting Requirements for Funded Agencies).
- Proof of Insurance is required if funding is awarded (see **Attachments E and F** – Insurance Requirements).

**PREMATURE COMMITMENT OR EXPENDITURE OF FUNDS PROHIBITED:**

**IMPORTANT:** Program expenses that have been committed or expended prior to HUD approval of the One Year Action Plan, City Council approval of the project allocation, NEPA environmental clearance, and execution of the CDBG contract may not be eligible for reimbursement.

## ATTACHMENT A – FY 2019-2020 ACTION PLAN TIMELINE\*\*\*

\*\*\*All dates listed herein are tentative and are subject to change. Persons relying on this Schedule must contact Community Development -- Housing staff at (619) 441-1710 or [ikasviki@cityofelcajon.us](mailto:ikasviki@cityofelcajon.us) to confirm the actual date of each event listed below as the timeframe nears.\*\*\*

November 19, 2018	“Notice of Funding Availability” published in the newspaper and mailed to interested parties’ list.
<b>November 19, 2018</b>	<b>APPLICATIONS FOR CDBG FUNDING AVAILABLE.</b>
November 19 - December 20, 2018	Technical Assistance is available upon request. Call Housing staff at (619) 441-1786 for assistance via telephone or to set an appointment. <b><u>NOTE: Technical Assistance will not be available after 5:00 pm on December 20, 2018.</u></b>
<b>THURSDAY DECEMBER 20, 2018</b>	<b>5:00 PM DEADLINE FOR SUBMITTING PROPOSALS/APPLICATIONS FOR CDBG FUNDING.</b> Applications must be received in Community Development Department, Project Assistance Center, 200 Civic Center Way, Third Floor, El Cajon, CA 92020 <b>by 5:00 p.m on Thursday, December 20, 2018.</b>
January 31, 2019	Date by which Applicants will be notified regarding project eligibility.
February 7 and 14, 2019	“Notice of First Public Hearing” to be published in newspaper.
<b>February 26, 2019</b>	<b>FIRST PUBLIC HEARING at 7:00 p.m. to solicit public input and to tentatively allocate FY 2019-2020 CDBG and HOME funds.</b>
March 7, 2019	“Notice of 30-day Public Review Period and Second Public Hearing” to be published in newspaper. Notice includes full listing of approved projects, amounts and regulatory citations, and seeks public input. Draft of One Year Action Plan is available at the Community Development – Housing Counter, 200 Civic Center Way, El Cajon and on the Housing website.
April 4 and 11, 2019	“Notice of Second Public Hearing” to be published in newspaper.
<b>April 23, 2019</b>	<b>SECOND PUBLIC HEARING at 3:00 p.m. to solicit public input and final adoption of FY 2019-2020 One-Year Action Plan.</b>
April 24, 2019	Begin contract negotiations with selected CDBG and HOME subrecipients and initiate environmental reviews. Agreements targeted for execution on or before July 1, 2019.
<b>May 15, 2019</b>	<b>FY 2019-2020 One Year Action Plan submitted to HUD for approval.</b>
May 23, 2019	“Notice of Submittal of One Year Action Plan” published in newspaper.
May 15 – June 30, 2019	HUD review period of One Year Action Plan.
<b>July 1, 2019</b>	<b>Begin Fiscal Year 2019-2020.</b>

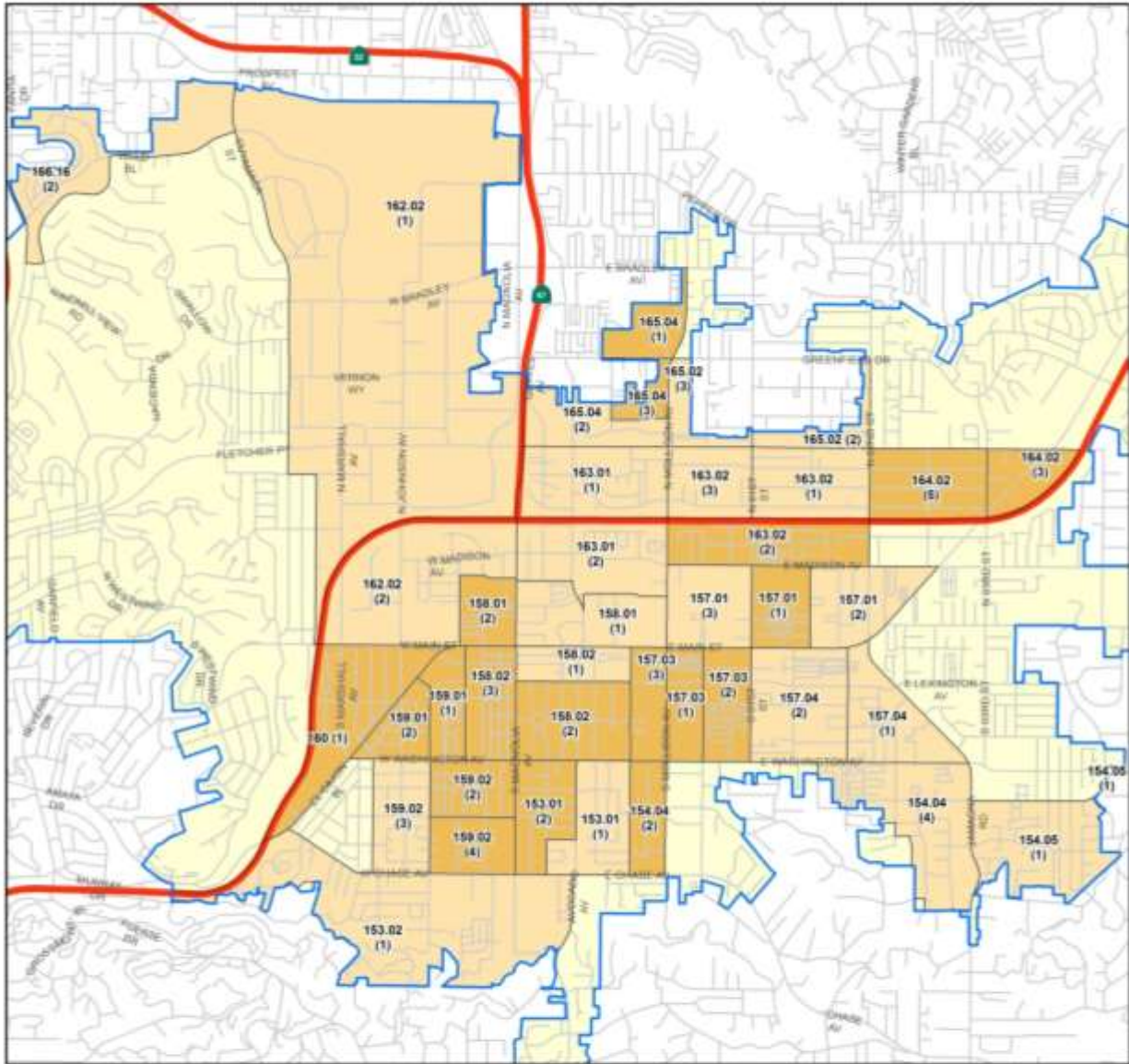
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**ATTACHMENT B – AREA MEDIAN INCOME LIMITS FOR SAN DIEGO COUNTY**  
(subject to annual revisions)

<b>ELIGIBLE INCOME LIMITS CHART 2018</b>									
<b>HOUSEHOLD SIZE</b>									
		<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>	<b>7</b>	<b>8</b>
<b>30%</b>	<b>Extremely low</b>	\$0 to \$20,450	\$0 to \$23,400	\$0 to \$26,300	\$0 to \$29,200	\$0 to \$31,550	\$0 to \$33,900	\$0 to \$36,250	\$0 to \$38,550
<b>50%</b>	<b>Very Low</b>	\$20,451 to \$34,100	\$23,401 to \$38,950	\$26,301 to \$43,800	\$29,201 to \$48,650	\$31,551 to \$52,550	\$33,901 to \$56,450	\$36,251 to \$60,350	\$38,551 to \$64,250
<b>80%</b>	<b>Low</b>	\$34,101 to \$54,500	\$38,951 to \$62,300	\$43,801 to \$70,100	\$48,651 to \$77,850	\$52,551 to \$84,100	\$56,451 to \$90,350	\$60,351 to \$96,550	\$64,251 to \$102,800
<b>Income Limits effective June 1, 2018</b>									



**ATTACHMENT C – CENSUS TRACT MAP OF LOW AND MODERATE-INCOME AREAS OF THE CITY OF EL CAJON**



**City of El Cajon  
Low and Moderate Income Areas**  
(Effective July 1, 2014)

**Low / Mod Income  
Percentage (LMI%)**

- < 51% LMI Population
- 51.1 - 71.0% LMI Population
- > 71.0% LMI Population
- Roads
- El Cajon Municipal
- 158.01 - Census Tract Numbers
- (1) - Block Group Numbers

**Overall Low/Mod Percentage for  
the City of El Cajon : 58.6%**

Source:  
<https://www.hudexchange.info/manage-a-program/acs-low-mod-summary-data-overall> (FY 2014 Presentations)





## ATTACHMENT D - REPORTING REQUIREMENTS FOR FUNDED AGENCIES

Applicants receiving FY 2019-2020 City of El Cajon Community Development Block Grant (CDBG) funding must be aware of the following additional reporting requirements.

### ***Why Accurate Reports are Necessary:***

CDBG funds are allocated to projects and programs throughout the City of El Cajon; however the funds originate at the federal level, through the U.S. Department of Housing and Urban Development (HUD). The City of El Cajon is required to report to HUD the accomplishments of each grant given to agencies.

### ***How long will CDBG-Funded Agencies be required to report:***

Agencies funded for Public Services programs: Agencies will be required to submit Quarterly and Annual performance reports on forms provided by the City **for the entire fiscal year in which the program is funded.**

Agencies funded for Public Facility improvement projects: Pursuant to the CDBG regulations, any real property acquired or improved in whole or in part with CDBG funds in excess of \$25,000 shall be used to meet one of the national objectives (benefit low/moderate income persons) **until five years after expiration of the contract with the City.** Therefore, agencies receiving this category of funding will be required to submit Quarterly and Annual performance reports on forms provided by the City for the duration of the contract and **for five years after completion of the project.**

### ***What reports will be required of CDBG-Funded Agencies:***

All projects that provide benefit to LMI residents (except those providing an Area Benefit) will be required to collect, and keep records of specific demographic data about their program participants, and to report that data quarterly and annually on forms provided by the City (the Periodic Performance Report). Intake and/or qualification procedures must be in place (or be developed) to capture demographic data and other information from **each participant**. Required report measures include:

- The number of persons assisted;
- Income levels of all persons assisted (30, 50, or 80% of the median income, adjusted for household size; see Attachment B – Area Median Income Limits table);
- Race and ethnicity of the persons assisted;
- The number of persons assisted that are homeless;
- The number that are disabled; and
- The number that female heads-of-household.

In addition, a narrative report must accompany each Periodic Performance Report and can be tailored to report progress on the objectives of the contract with the City, as well as analyze the benefits of the program to the community. Report measures will be negotiated and may include:

- The progress of the activity (progress of construction, % of completion, etc.);
- Amount of Other funds leveraged for the program (how and to what extent CDBG funds were helpful in attracting other grant or donor funds);
- Additional measures of success that were volunteered in the original project Application to attract CDBG funding (number of parents attending meetings, number of new jobs created, etc.)

## **ATTACHMENT E - INSURANCE REQUIREMENTS FOR PUBLIC SERVICE PROPOSALS**

If the Application is funded, the agency will enter into a contract with the City of El Cajon. All City contracts require insurance and indemnification language so that the responsibility for paying claims is established with the agency and ensures that financial resources are available to pay claims. The subrecipient shall agree to provide an acceptable certificate of insurance and endorsements evidencing coverage as specified in El Cajon City Council Policy D-3, Insurance Requirements which is available from the City, by calling (619) 441-1786, and is made a part of these Guidelines. The insurance requirements listed are minimum requirements and the City in no way warrants that the minimum limits are sufficient to protect the agency from liabilities that might arise from carrying out the funded program. The agency is free to purchase additional insurance, as they deem necessary.

Depending upon the program activities and the program beneficiaries, several types of insurance coverage will be required. This information is provided to help in the development of the overall operating cost of the proposed program and to ensure sufficient funds are set aside for insurance.

**Minimum Scope and Limits of Insurance** - coverage with limits of liability not less than those stated below are required for funded CDBG Public Service programs.

### **Commercial General Liability**

- General Aggregate \$2,000,000
- Products – Completed Operations Aggregate \$1,000,000
- Personal and Advertising Injury \$1,000,000
- Each Occurrence \$1,000,000

### **Automobile Liability - Combined Single Limit \$1,000,000**

- Required only if activities involve the use of transportation in the provision of services
- Bodily Injury and Property Damage for any owned, hired, and non-owned vehicles used in the performance of this Contract.

### **Worker's Compensation and Employers' Liability**

- Workers' Compensation
- Statutory
- Employers' Liability
- Each Accident \$100,000
- Disease – Each Employee \$100,000 Disease - Policy Limit \$500,000

### **Professional Liability - Errors and Omissions Liability**

- Required only if activities involve providing professional services
  - Each Claim \$1,000,000
  - Annual Aggregate \$2,000,000

**NOTICE OF CANCELLATION:** Insurance policies must be the appropriate coverage for and shall not be suspended, voided, canceled, reduced in coverage or endorsed to lower limits.

**ACCEPTABILITY OF INSURERS:** Insurance is to be placed with insurers duly licensed or approved unlicensed companies in the state of California and with an “A.M. Best” rating of not less than B+ VI. The City in no way warrants that the above-required minimum insurer rating is sufficient to protect the Agency from potential insurer insolvency.

**VERIFICATION OF COVERAGE:** The City must receive certificates of insurance (ACORD form or equivalent approved by the City) as required. The certificates for each insurance policy are to be signed by a person authorized by that insurer to bind coverage. The City of El Cajon must be listed as an additional insured (to the extent City is indemnified pursuant to the Indemnity Provisions herein) on all certificates of insurance.

**PROFESSIONAL LIABILITY INSURANCE:** Professional liability insurance protects against losses that occur when a "professional" fails to practice his or her art to the usual and customary standards of that profession.

Therefore, there can be risks to the Agency associated with errors (or allegations of errors) in the professional's work product or judgment. In order to determine if your proposed program will need professional liability insurance, ask yourself:

1. Will the program employ professional licensed or certified workers (i.e. accountants, teachers, medical professionals, psychologists, etc.)?
2. Will the information developed by the professional be used in a decision-making process within the Agency that could create a liability?

If the answer is **yes** to either of these questions, then professional liability insurance would be required.

The types of losses that can occur under such circumstances are often excluded under general liability policies. They can be covered through separate professional liability insurance policies, also known as “**errors and omissions**” (E&O) liability insurance.

Examples of services that would require professional liability coverage include but are not limited to:

Accountants	Childcare workers	Consultants
Auditors	Financial consultants	Teachers
Attorneys	Medical professionals	Social Workers

*\*Note: See further Insurance Requirements (Council Policy D-3)*

## **ATTACHMENT F - INSURANCE AND CONSTRUCTION BONDING REQUIREMENTS FOR PUBLIC FACILITY/CAPITAL PROJECTS**

If the Application is funded, the agency will enter into a contract with the City of El Cajon. All City contracts require insurance and indemnification language to protect against loss during construction activity. In construction or renovation contracts, the agency is responsible for insuring against direct physical damage to the construction project as well as to construction materials stored at the construction site. Therefore, in addition to the required liability and workers' compensation insurance, the City also requires the agency to provide evidence of property insurance, which will protect the project site against damage while under construction. This is done either through specialized property insurance forms known as "builders' risk insurance" or an "installation floater".

**Builders' risk** insurance is designed to cover buildings and construction materials while in the course of construction. Builders' risk insurance is a form of property insurance that protects the construction project against loss or damage caused by a variety of perils, i.e. fire, wind, hail, etc.

**Installation floaters** are similar to builders' risk insurance policies in that they are designed to cover damage to material and equipment to be installed in an 'existing building'. Installation floaters are required from contractors performing a specialized job on an existing building or installing equipment or materials that are *not* included in a construction project contract. An example would be a contract to replace the plumbing/fixtures in a bathroom of an existing building.

### **INSURANCE REQUIREMENTS FOR PUBLIC FACILITIES PROJECTS**

#### **Property Insurance**

- The agency must ensure property insurance is carried throughout the term of the Project and all risk property insurance on the building and all improvements for their full replacement value.
- The agency's insurance policy must be endorsed to include the City of El Cajon as a loss payee.
- The agency's insurance policy cannot be cancelled without (30) days prior written notice given to the City.
- The agency is responsible for all policy premiums and deductibles.
- The agency shall furnish the City with a certificate of insurance (ACORD form or equivalent approved by the City) as required by this Contract. A person authorized by that insurer to bind coverage on its behalf must sign the certificate.

#### **Liability Insurance**

If funded, the agency shall provide proof of general liability insurance in an amount acceptable to the City throughout the term of the Project. The City of El Cajon must be listed as an additional insured.

### **CONSTRUCTION, LABOR, AND MATERIAL PAYMENT AND PERFORMANCE BONDS**

Prior to the commencement of any rehabilitation, the construction contractor must post a construction labor and material payment bond and performance bond for the total amount of the rehabilitation contract in a form as approved by the City.